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Public Debt and Stability in Economic Growth: Evidence for Latin America#

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ABSTRACT

We study the effect of public indebtedness on economic growth in Latin American economies. Our main findings indicate that a Public Debt-GDP ratio of 75% leads to a deceleration in growth. On the other hand, a ratio of 35% increases the growth volatility. By using a Panel VAR we also found that external shocks, such as the foreign capital flows and the terms of trade, influence in the public debt effect on the economic growth. Clearly, the higher the level of public debt, the more vulnerable the economy can be in the short term; however, in the long term the growth is relevant for fiscal sustainability.

Keywords: Public Debt, Economic Growth, GDP Volatility, Macroeconomic Stability, Current Account **JEL Classifications:** E60, E62, H63, O47

1. INTRODUCTION

There is no doubt that the level of public indebtedness is a current policital debate, not only for developed countries, but also for emerging economies. From an academic point of view, there are several different positions. An important one is Reinhart and Rogoff (2010), who analized 44 countries and found that higher debt levels (above 90%) were linked to episodes of low growth (even negative values of GDP); therefore, public debt is a source of macroeconomic vulnerability. Public debt has been one of the key variables explaining the economic growth after the financial crisis of 2008.

Recent literature relates high levels of indebtedness with scenarios of high growth volatility. Pescatori et al. (2014) states that monetary and fiscal policies turn public debt into a determinant of the output gap. Likewise, Hausmann and Panizza (2011) points

out that debt, particularly such in foreign currency, produce a lack of response to external shocks and to variations in growth. In this paper, we empirically evaluate the relationship between the level of public debt and the stability of economic growth for eight countries in Latin America (Colombia, Peru, Chile, Argentina, Mexico, Brazil, Ecuador and Bolivia), from 1990 to 2015.

Our contention relies on the debt overhang hypothesis (Sachs, 1988), according to which private investment is the channel of interaction between public debt and economic growth. Sachs argues that an increase in the amount of public debt is a future tax; it discourages private investment, and as consequence economic growth drops and macroeconomic vulnerability increases. However, it is important to mention that the level of public debt that affect economic growth depends on the country. Financial conditions and the risk of the economy determine the capacity of indebtedness. For example, in emerging economies debt

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intolerance implies that level of public debt relative to GDP is lower than the one at advanced economies (Reinhart and Rogoff, 2010; Reinhart et al., 2003).

Our main contribution is an illustration of the relationship between public debt and economic growth in Latin America emerging countries. We are able to estimate the average threshold that identifies the turning point of economic growth due to the indebtness level. We also describe the dynamics of the relationship between the public debt to GDP ratio and stability of economic growth. In this regard, we estimate the role of external shocks on economic growth by current account to GDP ratio channel.

The rest of the paper is organized as follows. In section two, we review the literature regarding the relationship between public debt, economic growth and macroeconomic vulnerability in developed and emerging economies. In the third section, we explain our methodology and outline some stylized facts. In the fourth section, we discuss our main findings. Finally, in the fifth section, we conclude.

2. LITERATURE REVIEW

There are several empirical tests carried out in order evaluate the link between sovereign debt and economic growth, according to the literature in debt overhang hypothesis (Baum et al., 2013; Jacobo and Jalile, 2017; Siddique et al., 2016; Ward et al., 2002). Most researches have focused on looking at the relationship of groups of countries that have used extensive time series and those that have experienced the nonlinear effect of debt on growth. Likewise, a different group of papers use panel data econometric techniques. In sum, the hypothesis states that low levels of debt have a positive influence on growth; however, after certain level of debt, the effect becomes negative and precipitates decline in economic growth. Such findings have enabled an estimation of optimal levels of indebtedness, even controlling by the use of variables derived from the debt-growth relationship.

Other authors have conducted empirical studies for specific countries; for example, Borensztein (1990) in Philippines; Ojeda and Montes (2003) and Salamanca and Monroy (2009) in Colombia; Mitze and Matz (2015) in Germany; Spilioti and Vamvoukas (2015) in Greece; Lartey et al. (2018) in African countries; and Bal and Rath (2014) in India. These findings indicate a non-linear relationship between optimal public debt and economic growth. In the case of Malaysia, Baharumshah et al. (2017) establish a threshold of the debt to GDP ratio around 54.71%, which does not affect economic activity.

Research eximining either groups of countries or specific cases, ratify the hypothesis of debt overhang. Most of the studies use explanatory variables such as private investment, the primary fiscal deficit, the real interest rate, the degree of economic openness, the terms of trade, the unemployment rate and the rate of population growth. The study conducted by Woo and Kumar (2015), which uses a database of 38 advanced and emerging economies between 1970 and 2007, found that high levels of public debt have an impact on economic growth. This can be explained by the fact that a 10%

increase in the ratio of public debt to GDP reduces GDP per capita by 0.2% per year. However, in advanced economies this impact is lower (0.15%). Likewise, in terms of thresholds, a debt level of around 90% of the GDP has a negative effect on economic growth.

Within the empirical results, it is important to mention the work of Fincke and Greiner (2014), since they focus on emerging economies. Through the estimation of a model of fixed and random effects, they found a positive relationship between public debt and economic growth. This is due to the fact that emerging economies undergo expansions in public spending related to infrastructure and high rates of growth. The main explanation for the result is that the proportion of public debt to GDP is higher in advanced economies than in emerging economies.

However, Cordella et al. (2005) suggest that in countries with high levels of indebtednes, there is a negative relationship between the ratio of debt to GDP and to growth. Nevertheless, this is not the case in countries with low or extremely high levels of debt. This behavior depends on given characteristics of the country such as better institutions, better policies, and ease of access to private capital. The conclusions are consistent with the results of Calderón and Fuentes (2013) study, which examined several economies between 1970 and 2010, and note that the quality of institutions, the development of the financial market and the level of GDP per capita can improve the negative impact of the debt on growth.

In contrast, in their study, which uses instrumental variables and corrections for endogenity, Panizza and Presbitero (2014) state that there is not enough statistical evidence to confirm a causal effect between debt and growth in advanced economies. In addition, these authors suggest that in the case of developing economies, public debt could have a negative effect on economic growth as the hypothesis of debt overhang suggests (Sachs, 1988).

Another important element is taken up by Chudik et al. (2015). Their study used an unbalanced panel of 40 countries between 1965 and b2010 and threshold effects tests. It showed the level of debt tolerance for growth, taking into account that the trajectory of long-term debt can affect the latter. For this reason, countries with increases in their debt have low growth rates.

The empirical evidence aims to establish a threshold of public debt related to low growth rates, as shown in the different works cited. Likewise, the most well-known approach to the debt overhang hypothesis is that of Sachs (1988). Using this approach, authors such as Reinhart et al. (2012) identified 26 episodes of debt overhang in advanced economies where the level of debt as a proportion of GDP was over 90%.

Nonetheless, Baum et al. (2013) found that the positive impact of the debt has no effect after 67% in a study taking 12 countries of the euro zone and using a threshold panel methodology. They point out that growth is negatively affected when the debt to GDP ratio is around 95%. In other studies, the influence of public debt has been controlled by other indicators. For example, Pattillo and Ricci (2011) show that per capita growth is negatively affected when debt, as a proportion of export, is between 160% and 170%.

Similarly, the exercise was carried out for 93 developed economies and it was found that the debt to GDP ratio between 30% and 40% has a negative effect on economic growth.

On the other hand, although the hypothesis of debt overhang is the most accepted, the studies previously discussed focused largely on the causal behavior of debt towards growth, but have not explored the effects and channels that produce the relationship mentioned. Poirson et al. (2004) point out that the channels through which debt can affect growth are mainly the accumulation of capital and the productivity of the factors. In their work different econometric techniques are used (OLS, instrumental variables, fixed effects, the MMG, among others) using a database for 61 developed economies from 1969 to 1998. The main results show that a third of the contribution to economic growth occurs through the accumulation of physical capital and two thirds through the increase in factor productivity.

With these results, it is evident that there is no general consensus on the causal relationships between debt and growth and, according to Panizza and Presbitero (2013), it is necessary to consider the heterogeneity of the countries. That is, not only should the relationships between their economies be considered, but the internal conditions in each country. It is also necessary to distinguish the effects of non-linearity and the asymmetry on the effects of debt and economic growth in the short and long term. The studies by Chang and Chiang (2012) have considered heterogeneity between countries, distinguishing between long and short term effects through panel smooth econometric techniques. In addition, they point out how a certain economic policy position (e.g., institutional factors) can affect the performance of the economy.

In contrast, regarding public debt as a factor of macroeconomic vulnerability can allow us to elucidate new elements in the discussion of debt and growth; this can help to understand what it represents in situations of financial crisis. In this respect, Pescatori et al. (2014) point out that high levels of public debt are related to increases in GDP volatility, measured as the deviation of the output gap. They established that after 56% debt, countries tend to experience high volatility. According to the authors, the relationship can be explained by fiscal and monetary policy decisions, such as fiscal consolidations or short-term increases in inflation, events induced by high amounts of debt that increase the output gap. Another aspect that demonstrates how public debt can be translated into product volatility is presented in Eichengreen and Hausmann (2005) and in Hausmann and Panizza (2011), who point out that debt in foreign currency can be correlated with variation in growth. Therefore, it may decrease a country's ability to implement countercyclical policies; this leads to increases in volatility and reductions in growth.

Regarding the analysis using the VAR panel methodology, we can find the studies carried out for Nigeria by Onafowora and Owoye (2017) where, through the estimation of a structural VAR, they manage to capture the negative long-term effects of the external debt on growth. Through a decomposition analysis of the structural variance we ratify what is found in the impulse

response functions. On the other hand, Täuscher and Abdelkafi (2018) use the structural vector error correction model and the causality of granger to end the bidirectional causality between economic growth, public debt and monetary policy in the case of Tunisia. Among its main results are the independence between these variables, and in turn, increases in public debt can have effects on inflation expectations and macroeconomic volatility. Saad (2012) examines this relationship for the case of Lebanon, the causality between service to external debt, growth and exports, based on a VECM model and Granger's causality analysis. Within its results it shows the bidirectional relationship between debt and growth, the causality from public debt to exports, as well as these towards growth and the causality of the exchange rate on economic growth.

In constrat, for Alfonso et al. (2018) public debt has a positive effect on the growth of the particular product linked to high financial stress scenarios. Likewise, using a threshold VAR determines a negative effect on growth due to a crisis of financial stress, where as a result the fiscal situation worsens. Similarly, in the case of Switzerland in the period of 1894-2014, Guex and Guex (2018) find that it had no effect on economic growth and did not increase long-term interest rates.

3. DATA AND STYLIZED FACTS

3.1. Collection of Data

In order to identify the role of public debt in macroeconomic stability we gathered data from the World Bank data index, corresponding to eight countries: Brazil, Mexico, Chile, Colombia, Argentina, Ecuador, Bolivia and Peru or a time span from 1990 to 2015. Selected countries are emerging economies exposed to external shocks such as: outflows of capital, deterioration in terms of trade and the effect of crises in advanced economies. Variables used and the messurement method are summarized in Table 1.

The economic growth of the selected countries was 3,7% in average for the referred period. The minimum registered growth was for Argentina in 2002 (during recession), as well as the maximum value in 1991 (Table 2). On the other hand, public debt as proportion of GDP shows high variance, with a mean of 37.8% during the period, and a maximum value for Peru in 1990 (177.9%).

These countries have notable differences in public debt, perhaps due to their own policies in macroeconomic adjustment. Chile shows lowest level (around 20% of GDP in 90's and below such level for successive periods). On the other hand, Brazil has the highest public indebtedness in Latin America, above 50% of GDP. However, during political and economic instability, some countries have presented higher levels of indebteness, e.g., ecuador, bolivia and peru, which ones exceeded 50% of GDP during 90's.

For the next decade (2000-2009) the level of indebtedness raised for some countries, probably as a reaction to different crises at the end of the 90's and the beginning of the 21st century (Figure 1). Argentina is a good example, while Bolivia, Brazil and Colombia suffered a lesser increase.

90.0%
80.0%
70.0%
60.0%
50.0%
40.0%
20.0%
Argentina Bolivia Brasil Chile Colombia Ecuador México Perú
1990-1999 2000-2009 2010-2015

Figure 1: Debt to GDP ratio (subperiods)

Source: Own calculations with data from the World Bank

Table 1: List of variables used

Variable	Measurement
gdp_growth	Annual GDP variation rate at constant 2010 prices
var_gdp_growth	Variance of the annual GDP variation of each of the countries, defined as the square of the difference between the growth rate of GDP in each year and the average growth between 1990 and 2015 in each country
pubdebt to gdp	Public debt of central governments with respect to annual nominal GDP
privextdebt to gdp	Relationship between private external debt and nominal GDP in dollars
gcf_to_gdp	Gross capital formation with respect to GDP at constant prices
Inflation	Annual inflation rate of each country
ca_to_gdp	Current account in local currency with respect to GDP
trade_terms	Index of terms of trade of each country scaled in 2010=1
real_interest	Difference between the nominal interest rate minus the rate of inflation
fdi_net	Foreign direct investment in local currency with respect to nominal GDP
gdp_pc	Natural logarithm of the GDP in relation to the population in dollars PPA

Source: World Bank data

3.2. Stylized Facts

Several economic crises occurred at the end of the 90's and at the beginning of the first decade of the 21st century in emerging economies. Evidence shows that the public debt rose considerably in that period, and it is a source of macroeconomic vulnerability. High levels of indebtedness led to a need to refinance the debt and a search for external resources to cover account deficits. A good example of such financial vulnerability were Argentina's default in 2002 and, in the same year, the closing of the Brazilian market for new debt placements (Frenkel, 2003).

The level of public indebtedness stabilized after 2002, at the same time that economic growth in the emerging economies increased. Such recovery was explained by the boom in capital inflows to emerging countries and stability in macroeconomic indicators (Banco de la República, 2013). However, there was a rough drop in growth in 2008 and 2009, due to the international economic crisis; this period was characterized by an increase in volatility of revenues in foreign currency, which reduced with lesser exports and lower inflow of capital flows. Investor uncertainty for both

Table 2: Descriptive statistics

Variable	Obs	Mean±Standard	Min.	Max.
		deviation		
growth_gdp	208	0.0367 ± 0.0338	-0.1089	0.1267
debtpub_to_gdp	205	0.3783 ± 0.2555	0.039	1.7790
debtprivext_to_gdp	206	0.2452 ± 0.2104	-0.5060	0.8430
gcf_to_gdp	208	0.2051 ± 0.0358	0.1102	0.2847
inflation	206	1.0121 ± 6.1400	-0.0117	74.8166
ca to gdp	208	-0.0150 ± 0.0352	-0.0946	0.1213
trade_terms	208	0.7825 ± 0.1917	0.3577	1.1809
real_interest	204	0.1415 ± 0.1749	-0.2337	0.7762
gdp_pc	208	8.6374±0.5991	7.2139	9.6096

Source: Own calculations with data from the World Bank

foreign and domestic markets also increased. Undoubtedly, the rising of the level of public debt was a symptom of macroeconomic vulnerability.

We compared the growth of the countries according to their level of debt as proportion of GDP (Figure 2), by using three categories: countries with debt levels below 30%, between 30% and 60% and between 60% and 90%. Between 72% and 74% of the time, the first and second categories exhibited higher growth than countries of the third category. However, when comparing the average growth of countries of the second category relative to the first one, there

¹ According to Ocampo et al. (2014) the increase in public debt in emerging countries at the end of the 1990s occurred in an environment in which countries could not borrow in local currency and it was necessary to resort to financing in dollars, which would be recognized as "original sin."

is no difference². Therefore, in the relationship between debt and growth, there is a threshold of public debt that leads to a lower growth of the economies.

External shocks are a source of macroeconomic vulnerability in Latin America, due to periodical current account deficits and, then, the dependence on external financing. This problem is related to a low level of savings. Therefore, an increase in public debt implies greater demand for external financing. In such cases, this phenomenon absorbs domestic savings; therefore, the correction of the current account obeys to a contraction of economic activity.

Figure 3 shows the relationship between public debt, economic growth and current account. Countries with public debt lower than 30% (random threshold), have higher growth relative to higher levels of debt. Moreover, the current account tends toward deficit, which implies higher inflows than outflows of capital. On the other hand, the current account reaches its maximum level of deficit

when public debt is between 30% and 60%, and there is evidence of increasing volatility. From a threshold of 60% (i.e., Maastricht criterion), the capital flows diminish and the current account raises. Accordingly, a high level of public debt reduces the growth and causes a contraction in foreign financing. This is the reason why macroeconomic vulnerability occurs in environments of high public debt, in line with Tirole (2006) for firms.

Results are consistent with contentions of Reinhart and Reinhart (2008), who state that a bonanza of capital flows are antecedents to economic crises. This is why crises have a V shape behavior in the current account. The growing current account deficit is explained by an expansion in capital flows. However, when these flows recede, there is an improvement of the current account because the aggregate demand becomes weak.

Our hypothesis is that high public debt causes greater macroeconomic vulnerability; it is possible to find a relationship between capital flows and economic growth at different ranges of the public debt to GDP ratio. Therefore, foreign financial restrictions increase the public debt making economic growth

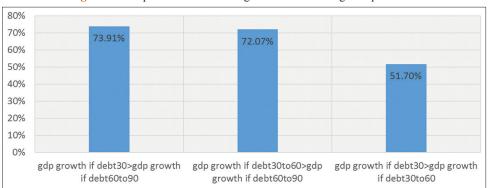


Figure 2: Comparison of economic growth between ranges of public debt levels

Source: *Average economic growth and the debt to GDP ratio of the eight countries of Latin America. Researcher calculations with data from the World Bank

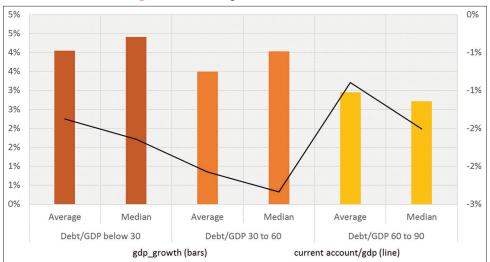


Figure 3: Economic growth and current account

Source: *Average economic growth and the debt to GDP ratio of the eight countries of Latin America. Own calculations with data from the World Bank

^{2 51%} of the time the growth is greater when the debt level is lower than 30% relative to debt levels between 30% and 60%, so 49% represents the opposite situation; thus, no negative effect can be shown.

unstable, which is why there is a threshold in the emerging economies of Latin America.

4. ECONOMETRIC ANALYSIS

4.1. Panel Data

Growth models usually involve the accumulation process of production factors and technical progress. However, fluctuations of economy in the mid term are determined by the process of accumulation of factors such as capital, and also by rigidities in the economy, such as financing restrictions. In this line, variables such as the level of indebtedness, the inflation and the real interest rate are relevant to understand the dynamics of growth.

We use the following equation in order to explain economic growth non-linearly by using public debt:

$$\begin{aligned} \text{gdp_growth}_{it} &= \alpha + \theta gcf_\text{to}_gdp_{it} + \beta_1 \text{pubdebt}_\text{to}_\text{GDP}_{it}^2 + \\ &\beta_2 \text{pubdebt}_\text{to}_\text{GDP}_{it}^2 + X_{it}\gamma_n + \\ &\sum \delta_n \text{gdp}_\text{growth}_{it-i} + \mu_{it} \end{aligned} \tag{1}$$

Where β_1 is the first moment of the effect of public debt on GDP, and β_2 is the second one. An opposite sign of β_1 and β_2 is evidence of a curvature in such relationship. A non-linear relationship is expected, as shown by Cecchetti et al. (2011); Checherita-Westphal and Rother (2012); Panizza and Presbitero (2013). Non-linearity is supported by the debt overhang arguments stated by Krugman (1988); Sachs, (1988) and Reinhart and Rogoff (2010), when defining a debt threshold that leads to a decline in growth. The hypothesis of a non-linear relationship between growth and public debt, supports that high levels of public debt as a proportion of GDP leads to a relatively less stable economy.

In order to determine the threshold of the public debt, we use the derivative of the growth with respect to the public debt:

$$\frac{\partial gdp_growth_{it}}{\partial pubdebt_to_GDP_{it}} = 0$$

It means that:

$$\frac{\beta_1}{2\beta_2}$$

is the highest level of debt that causes a deceleration of GDP; it is called the debt level threshold. In this sense, the hypothesis states that $\beta_1 > 0$ and $\beta_2 > 0$.

In our base model, the economic growth (GDP) is determined by the investment in a magnitude θ . We assume that financial constraints depend on each country's debt conditions; thus, public debt has a positive effect on growth under a sustainable and confident fiscal environment. In this case, investment is able to be financed by current expenditure as well as by government expenditure. When Government increases the level of indebtedness, the availability of sources of private sector finance is reduced and it generates an

unconfident environment for investors. Such conditions create financial constraints with several adverse consequences. Tirole (2006) states that high leverage ratios are connected to falling asset prices and low investment and economic activity.

We select control variables (X_{it}) discussed in the literature to explain medium-term economic growth, as follows:

- Private external debt relative to GDP explains the pressures exerted by external payments according to a country's income (Ward et al., 2002). Therefore, the sign will define the role of restrictions in foreign currency (Cohen and Sachs, 1986).
- High inflation in emerging economies creates uncertainty, thus the relationship with economic growth is negative. This is in line with Barro (2013, 1995); Guerra and Dorta (1999); Khan and Ssnhadji (2001); Pollin and Zhu (2006); Uribe (1994). Therefore, price stability is related to the stability of economic growth.
- The real interest rate has a negative effect on economic growth due to its effect on the consumption and investment decisions of the agents in an economy (Albu, 2006).
- The terms of trade of Latin American countries have a
 positive influence on economic growth, since their exports
 are concentrated in commodities and are exposed to cyclical
 prices (Mendoza, 1997).
- According to the theory of convergence, if within a group
 of countries, there is one with a per capita GDP greater than
 those of the other countries, its economic growth will be lesser
 and the coefficient in the equation should be negative (Quah,
 1996).

We focus on estimating the relationship between government debt to GDP ratio and the stability of growth. We build an unbalanced panel data (where *t* the year and *i* is the country), which allows us to analyze the non-linear average effect of debt levels on variables associated with macroeconomic stability (such as economic growth and growth volatility). We examine the selected countries from a cross-sectional and time series approach. We include a non-linear relationship between the level of debt and economic growth (equation 1). The unbiased and consistent coefficients allow us to measure a level of debt that is defined as a threshold.

An additional estimation identifies the role of public debt levels in the volatility of growth. The hypothesis is that an increase of public debt reduces the volatility of growth. If financial markets agents are funding the fiscal deficit then investors prefer to carry out their projects, only under a confident fiscal environment, promoting a stable growth. Nevertheless, if thereshold is overpassed, this situation could lead to a greater volatility of economic growth. Consequently, the estimated level of debt determines the turning point of GDP volatility, considered as the point of growth vulnerability. The equation to estimate is:

vargdp_growth_{it} =
$$\alpha + \delta_1$$
pubdebt_to_GDP_{it} + δ_2 pubdebt
_to_GDP_{it} + $\gamma_n X_{it} + \mu_{it}$

In Pescatori et al. (2014) and Godoy and Malone (2016), the relationship between public debt and growth volatility is evaluated using different methodologies. We estimate the panel model by

using the fixed effects method and deduce the level threshold of public debt by:

$$pubdebt_to_GDP_{it} = \frac{\delta_1}{2\delta_2}$$

At lower levels, when public debt increases volatility decreases. However, when the threshold is reached, volatility increases and debt also does. We assume $\delta_1 < 0$ and $\delta_2 > 0$. Our control variables are: Foreign direct investment (FDI), the current account with respect to GDP and the GDP per capita. The first two variables are associated with external shocks.

4.2. Panel VAR

The panel data VAR methodology combines the traditional VAR approach, which treats all the variables in the system as endogenous, with the panel-data approach, which allows for unobserved individual heterogeneity. The general form of our model is:

$$Y_{it} = \Gamma_0 + \Gamma_1 Y_{it-j} + C_i + T_t + \varepsilon_{it}$$
 (2)

Where Y_{ii} is a vector of three variables: gdp_growth (growth of GDP), pubdebt_to_GDP (public debt as a proportion of GDP) and Current account to gdp (that counts for external shocks). Fixed effect in the model, denoted C_{ir} captures all unobservable time-invariant factors at a country level, which is important for our purposes. Panel data allows common time effects, T_{ir} which are added to model to capture any global macroeconomic shocks that may affect all countries in the same way (Love and Zicchino, 2006).

Fixed effects presents an estimation challenge, due to the lags of the dependent variables; correlation problems are corrected with mean-differencing procedure, but it produces biased coefficients. To avoid this problem, we use a generalized method of moments system, in order to use lagged regressors as instruments and estimate the coefficients (Love and Zicchino, 2006).

The VAR system evaluates the shock impact of one variable on another variable, while keeping all other variables constant (orthogonal shocks). The impulse response functions describe the reaction of one variable to the innovations in another variable within the system, while holding all other shocks equal to zero (Hamilton, 1994).

In the identification process we adopt the following recursive ordering:

current account to $gdp \rightarrow pubdebt_to_gdp \rightarrow gdp_growth$ or current account to $gdp \rightarrow gdp_growth \rightarrow pubdebt_to_gdp$

We place the current account at the very beginning of the ordering because external shocks affect government financing and, then, to economic growth³. When economic growth determines the size of public debt, there is a problem of fiscal sustainability (negative relationship of growth to debt).

We define three types of shocks: (1) The demand shock due to economic growth; (2) The fiscal shock for the public debt; and (3) The external shock by the current account. The role of shocks is analyzed with impulse response functions, and we provide an estimate of their confidence intervals. We generate the confidence intervals for impulse responses using monte carlo simulations.

5. RESULTS

5.1. Relationship between Public Debt and Growth

Table 3 shows the results of three estimations: (1) The determinants of growth without considering public debt; (2) The inclusion of a linear form of public debt; and (3) The non-linear relationship between public debt and growth. The specification of the model improves in the third estimation, because the correlation between the explanatory variables and the error reduces and the determination coefficient increases. In the first estimation, the coefficients are over-estimated with respect to the third one; in the second estimation, the linear form of the public debt is not statistically significant, while the inclusion of the non-linear form in statistically significant.

From third estimation, an increase in the level of public debt as a proportion of GDP leads, initially, to a higher growth, but after a certain level of indebtedness growth becomes weaker and macroeconomic vulnerability appears (Table 3). In that sense, for each 1% of increase of debt participation on the GDP, the growth is 0.055% higher, and with the same squared variable, it is reduced 0.0366%.

The estimated threshold of the ratio of public debt to GDP for economic growth is 75.45%; hence, after this level, the higher the debt the lower the growth. Consequently, there is evidence on the non linear relationship between public debt and growth. Levels of public debt above 75% deteriorates the economic growth. Then, Latin American countries are more fragile than developed countries; in spite of the fact that the latter have higher proportions of public debt over the GDP (Reinhart et al., 2012).

The effect of the capital accumulation process indicates that a 1% of increase in the participation of the investment in the GDP produces a 0.423% of increase in economic growth. Therefore, investment is the most relevant variable to explain growth of these countries. In addition, real interest rate have a negative effect on GDP (consistent with the IS-LM model). Inflation has a negative relationship with growth; there is an adverse effect of high levels of inflation (some economies under analysis had inflations above 100% in the 90's, even hyperinflations).

On the other hand, greater external financing needs of the private sector have a negative effect on growth, determining vulnerability conditions due to its negative sign. Regarding the terms of trade, they are relevant for the formation of the economic cycle of the countries, because they are exposed to shocks in the prices of commodities. Finally, the trend towards the convergence of Latin American economies and ceteris paribus is evident, given the negative sign of the relationship between GDP per capita and economic growth.

³ It refers to the identification of the relationship between public debt and macroeconomic vulnerability

Table 3: Economic growth and public debt

Dependent variable: gdp growth			
Method: Fixed effects			
Cross section: 8 countries			
Time series: 26 years			
Standard error ()			
Independent variables	[1]	[2]	[3]
Constant	0.59045***	0.57615***	0.55229***
	(0.1589)	(0.15978)	(0.1589)
Public debt to gdp		0.0097	0.05523**
		(0.0106)	(0.0252)
Public debt to gdp squared			-0.0366**
			(0.01846)
External private debt to gdp	-0.0365***	-0.0379***	-0.03314**
	(0.01313)	(0.01323)	(0.0133)
Gross capital formation to gdp	0.416***	0.43446***	0.42328***
	(0.0814)	(0.08377)	(0.0833)
Inflation	-0.0015***	-0.00162***	-0.00111**
	(0.00038)	(0.0004)	(0.00048)
Trade terms	0.04012**	0.0385**	0.03864***
	(0.01564)	(0.01923)	(0.0191)
Real interest rate	-0.05121***	-0.05625***	-0.06386***
	(0.01564)	(0.0166)	(0.0169)
gdp_pc	-0.0757***	-0.0747***	-0.07283***
	(0.0198)	(0.0198)	(0.0197)
R-squared	0.28	0.2832	0.2981
Corr (u, X)	-0.8994	-0.8970	-0.8946
Observations	202	202	202

^{***}P < 0.01, **P < 0.05, *P < 0.1. Source: Reseacher calculations

Our results provide evidence on the form that public debt affects the GDP, even in a financial crisis. A direct measure of instability in economic growth is volatility (i.e., the variance), as determined by a non-linear form of public debt (similar to the estimation [3] in Table 3). In this case, a threshold of public debt level is not found; instead, we find a point of public debt from which volatility starts raising.

Public debt as a proportion of GDP reduces volatility, initially, but after a threshold, volatility begins to increase (Table 4). In selected Latin American countries, the level of public debt as proportion of GDP consider that increases the volatility 34.7%. Therefore, empirical results are consistent with our proposed hypothesis, and contrast with the threshold debt level for growth of 75%, from where it reduces growth. We estimate the point at which the debt begins to generate macroeconomic vulnerability with its associated volatility, until it holds back growth (first data obtained). Then we estimate the range of debt that generates instability.

FDI positively affects the volatility of growth. The arrival of this type of investment depends on the expectations of international investors and on favorable economic signs. It helps the economy to grow above the trend and viceversa (it is known as procyclicality of the FDI). On the other hand, the current account as a proportion of GDP has a positive relationship with the volatility of economic growth. Thus, during periods of sudden reductions in net flows of foreign capital, the current account tends to be positive and the macroeconomic vulnerability tends to increase. The current account is higher when a country force to reduce domestic demand

Table 4: Economic volatility and public debt

Table 4: Economic volatility and public debt					
Dependent variable: gdp growth variance	e				
Method: Fixed effects					
Cross section: 8 countries					
Time series: 26 years					
Standard error ()					
Independent variables	Coefficients				
Constant	0.0169124***				
	(0.006202)				
Public debt to gdp	-0.0034665***				
	(0.001165)				
Public debt to gdp squared	0.0049998***				
	(0.0007865)				
Foreign Domestic Investment Net	0.0167783***				
	(0.0063683)				
Current account to gdp	0.0100217***				
	(0.0035361)				
gdp_pc	-0.0018562***				
	(0.0007181)				
R-squared	0.37				
Corr (u, X)	-0.584				
Observations	205				
***D<0.01 **D<0.05 *D<0.1 Courses Over coloulation					

^{***}P<0.01, **P<0.05, *P<0.1. Source: Own calculations

and causes an unexpected contraction of the economy. Finally, countries with a higer per capita income, reduce growth volatility.

5.2. Impulse Response Analysis

We start by identifying the statistical relationship between variables, through the granger causality test for the panel. At a minimum level of significance of 10%, it follows that:

current account to gdp \rightarrow pubdebt_to_gdp χ^2 :9.074 P: 0.011

gdp_growth \rightarrow pubdebt_to_gdp χ^2 :8.144 P: 0.017

current account to gdp \rightarrow gdp_growth χ^2 8.326 P: 0.016

pubdebt_to_gdp \rightarrow gdp_growth χ^2 :4.619 P: 0.099

gdp_growth \rightarrow current account to gdp χ^2 :7.587 P: 0.023

Provided that there is consistency in the relationship between variables, we run a graphic analysis impulse-response. All graphs show responses for the first 10 years and most of them, if not all, converge to zero in this time frame. The two lines on each side of the impulse-response represent a confidence level of 95%; we constructed them by using Monte Carlo simulations with 200 repetitions.

Figure 4 presents impulse responses for the sample of 8 economies. Three types of shocks are identified: an external shock, a fiscal shock and a demand shock. The positive external shock means the improvement in the balance of the current account and, at the same time, the deterioration of the financial account. Given the

conditions of low savings level in Latin American economies we denotes the reversion of the current account by a "sudden stop," or a contraction, of domestic demand. The fiscal shock is the increase in public debt due to the higher level of fiscal deficit. The demand shock is associated with unexpected variations of GDP within the model.

Positive external shock causes almost an immediate increase in government financing, in other words, an accumulation of public debt. In the same year of the shock, public debt becomes negative, either due to the lower access to foreign capital flows or to the contraction in government spending (i.e., pro-cyclical stance of fiscal policy). For instance, when public debt increases (if it is independent there is a positive fiscal deficit shock), the financing restrictions become stronger and the cost of debt increases. As a result, the economic growth shrinks during 2 years after the increase of debt (the estimated threshold implies that after a level of 75% public debt accelerates the decline in growth). In sum, the growth response to public debt converges to zero after the 5th year.

External shock also negatively affects the economic growth (Figure 4), and 2 years later, the effect becomes positive, until the answer reaches zero (after 5 years). Certainly, there is a short-term impact of the contraction in capital flows (i.e., positive shock of the current account) on growth, due to lower external financing and the contraction of Foreign Investment (i.e., variables that affect the volatility of growth). Therefore, there is evidence of sudden stops on macroeconomic stability in emerging Latin American economies after 2 years of shock the performance of the economy recovers, and the effects of the impulse disappear.

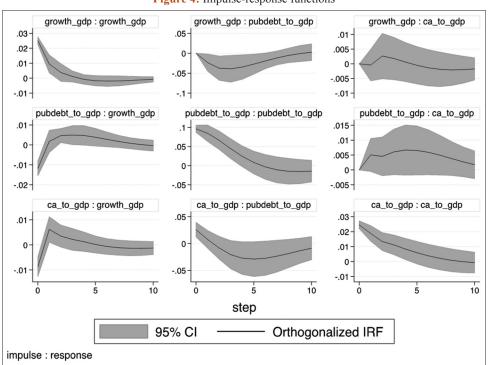


Figure 4: Impulse-response functions

Source: Own calculations

From the point of view of the fiscal sustainability, the negative effect of the demand shock on public debt is caused by a reduction in the ratio between public debt and GDP, when the denominator (i.e., economic growth) increases faster than the real interest rate (associated with the risk premium of sovereign debt). However, the important negative effect occurs after 5 years of the demand shock, and disappears until 10 years after. The results allow us to conclude that an increase in public debt makes growth more unstable in the short term; but in the long term, growth is necessary for fiscal sustainability.

6. CONCLUSIONS

Emerging economies are unique because the influence of the public debt level on growth is different from developed countries. For the latter, debt levels above 90% of the GDP are problematic for sustained economic growth, but in emerging countries, these levels do not exceed 75%. Then, after a certain level, public debt becomes a problem for macroeconomic stability. In this line, it is important to discover the public debt threshold that affects growth. We estimate the level of public debt that defines maximum growth, by assuming the hypothesis of debt overhang, and a non-linear relationship between economic growth and the level of public debt. In addition, we also identify the level at which the volatility of growth begins to increase and becomes a warning of macroeconomic vulnerability.

We confirm the consistency of the estimated threshold level of public debt. Consequently, public debt levels of the economies are higher than those obtained in the estimates carried out; especially higher than the levels that lead to the increase in growth volatility. The volatility of growth increases with public indebtedness of 35% on the GDP. Based on the result indicated, the countries of Latin America starts being vulnerable and, therefore, the fiscal authority must establish mechanisms to reduce the level of deficit with respect to GDP.

The current account follows a trajectory according to fiscal variables; economic crisis scenarios lead to the government's external debt having a greater impact on capital flows. In a recession, sudden stops of foreign capital are common, making such impact more severe. In this sense, when public debt exceeds the threshold, the current account tends to increase, thus, the capital flows outcomes increase as well. This is identified in the estimated Panel VAR model, where the inclusion of the current account is necessary to find a relationship between stability in growth and public debt.

In Latin America, the level of public debt that stabilizes economic growth is lower than that of developed countries, given that the debt capacity is lower (considering per capita income). For foreign and domestic investors risk is higher. Therefore, as long as countries advance in their economic development, this level can be higher and, in the same way, the level that leads to an increase in volatility (they are less unstable countries). The comparation between volatility in growth between developed and emerging economies, is an open research field for future studies.

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